

Message Text

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ACTION ARA-20

INFO OCT-01 ISO-00 COME-00 MMS-04 M-02 EB-11 CIAE-00

DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-07 PA-04

RSC-01 PRS-01 SP-03 SS-20 USIE-00 SSO-00 NSCE-00

INRE-00 SCA-01 AID-20 FEA-02 TRSE-00 INT-08 OMB-01

CIEP-02 DRC-01 /132 W

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O R 131655Z JUL 74

FM AMEMBASSY BRASILIA

TO SECSTATE WASHDC IMMEDIATE 4448

INFO USCINCSO

CHUSDEL JBUSMC RIO DE JANEIRO

S E C R E T BRASILIA 5176

E.O. 11652: GDS

TAGS: PFOR, BR

SUBJECT: PRE-IG REVIEW OF BRAZIL CASP

REF: A. STATE 149542 B. USCINCSO 117466Z JULY 74

1. THE FOLLOWING COMMENTS ARE IN RESPONSE TO CASP MODIFICATIONS
SUGGESTED REFTEL A. PARAGRAPH NUMBERING IS KEYED TO THAT IN REFTEL.

2. A) THE FOLLIWING IS BASED ON THE ASSUMPTION THAT WE ARE TALKING
ABOUT THE OAS LITERALLY AS OPPOSED TO THE INTER-AMERICAN SYSTEM,
FOR EXAMPLE, THE RIO TREATY, ON WHICH BRAZILIAN ATTITUDES ARE MUCH
MORE POSITIVE:

BRAZIL'S ATTITUDE TOWARD THE OAS IS CONDESCENDING AND EVEN
CONTEMPTUOUS WITH REPSPECT TO THE PRACTICAL EFFECT OF OAS OPERATIONS.
AS A GENERAL RULE,, IT PREFERS TO PURSUE ITS HEMISHPHERIC INTERESTS
ON THE BILATERAL PLANE. WITHIN THE OAS, IT SEEKS TO AVOID BECOMING
THE TARGET OF WHAT IT CONSIDERS A POTENTIALLY HOSTILE HISPANIC
MAJORITY. IN CONFORMING TO THE MAJORITY OPINION IN THE OAS ON

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ISSUES INVOLVING THE U.S., BRAZIL HAS BEEN AND WILL CONTINUE TO BE

CAREFUL IN AVOIDING STRIDENT OR DEMAGOGIC POSITIONS. THERE IS A STRONG PRESUMPTION, HOWEVER, THAT IN A CRUNCH IN WHICH BRAZIL IS OBLIGED TO CHOOSE BETWEEN THE POSITION OF THE LATIN/AMERICAN/CARIBBEAN MAJORITY AND THAT OF THE US IT WILL NOT STAND AGAINST THE LATIN AMERICAN/CARIBBEAN MAJORITY.

B) ADEQUACY OF STAFFING - I AM PERSONALLY KEEPING A CLOSE WATCH ON OUR PERSONNEL RESOURCES THROUGHOUT BRAZIL WHICH ARE BASICALLY ADEQUATE AT THE PRESENT TIME, BUT MAY REQUIRE SLIGHT AUGMENTATION TOWARD THE END OF FY 75. IN BRASILIA 3183, I IDENTIFIED ADDITIONAL NEEDS IN CONSULAR WORK IN RIO, AND ADDITIONAL ECONOMIC-COMMERCIAL POSITION AT THE SAME POST, AND ADDITIONAL ECONOMIC-COMMERCIAL OFFICER POSITION FOR SAO PAULO AND A POSSIBLE NEED, WHICH WE WILL SUBSEQUENTLY APPRAISE AGAIN, FOR ADDITIONAL AMERICAN SECRETARIAL SUPPORT FOR THE ADMINISTRATIVE COUNSELOR'S OFFICE IN BRASILIA. WE MAY WELL DECIDE THAT THIS AVAILABLE POSITION WOULD BE USED FOR AN ADDITIONAL ECONOMIC/COMMERICAL IN THE ECONOMIC SECTION IN BRASILIA. ALL OF THESE NEEDS ARE BEING MET BY SHIFTING RESOURCES IN-COUNTRY. THE PROSPECT IS, HOWEVER, THAT AN ADDITIONAL CONSULAR OFFICER AND AN ADDITIONAL CONSULAR CLERK WILL BE REQUIRED IN SAO PAULO BY THE MIDDLE OF FY 75 BECAUSE OF THE STEADY AND DRAMATIC INCREASE IN VISA ISSUANCE DETAILED IN THE CONSULAR OPERATIONS REPORT (SAO PAULO 1338). WHILE THIS PHENOMENON IS OCCURRING IN OTHER LOCATIONS, INCLUDING, SURPRISINGLY, BELEM, WE CAN MEET THE PROBLEM WITH PART-TIME PERSONNEL WHICH THE DEPARTMENT IS MORE READILY ABLE TO MAKE AVAILABLE THAN FULL-TIME ADDITIONS TO THE STAFF.

3. A) THIS ITEM, AS SET OUT IN STATE 150054, WILL BE TREATED SEPTEL.

B) WE AGREE WITH THE VIEW EXPRESSED BY USCINCSO IN REFTEL B (REPEATED TO DEPARTMENT) THAT AN AUTHORITATIVE REVIEW OF BRAZIL'S ROLE IN HEMISPHERIC DEFENSE BE CONDUCTED BY THE JCS AS FALLING PROPERLY WITHIN THE AUTHORITY OF THAT BODY. INTERAGENCY TREATMENT COULD BE OBTAINED BY IG CONSIDERATION OF JCS STATEMENT. THIS IS, HOWEVER, WE RECOGNIZE, A DECISION FOR THE IG TO MAKE.

C) AGREE WITH PRE-IG RECOMMENDATION. THE EMBASSY HAS HAD
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A WORKING GROUP TO CONSIDER THE POST-AID RELATIONSHIP
FUNCTIONING FOR THE PAST SIX MONTHS.

D) AGREE TO DELETION OF PETROLEUM ISSUE.

4. A) AGREE TO INSERTION OF STATEMENT.

C) WHILE ESTABLISHING A U.S. MILITARY EQUIPMENT BASE IN BRAZIL

IS A CRITICAL ELEMENT IN OUR MILITARY RELATIONSHIP, WHOSE BASIC PURPOSE, INFLUENCE, IS POLITICAL IN NATURE, THAT RELATIONSHIP CONTAINS SEVERAL OTHER ELEMENTS WHICH HAVE AN EXISTENCE OF THEIR OWN AND THE DOWNGRADING OF WHICH WOULD HAVE ITS OWN ADVERSE POLITICAL EFFECTS UNDER PRESENT CIRCUMSTANCES. MOREOVER--AND THIS IS PARTICULARLY IMPORTANT--THE AMBASSADOR'S OVERVIEW STATEMENT WAS INTENDED TO PROVOKE A SOBER, THOROUGH, AUTHORITATIVE EXAMINATION OF THE QUESTION OF WHETHER OR NOT THE NATIONAL DEFENSE INTEREST REALLY EXISTS. THIS ASSESSMENT CAN GO BEYOND THE SPECIFIC PROBLEM OF THE BRAZILIAN NAVY'S CONTRIBUTION TO OUR DEFENSE CITED IN THE OVERVIEW TO ENCOMPASS THE QUESTION OF THE REAL IMPORTANCE TO THE U.S. NATIONAL DEFENSE, UNDER CURRENT DOCTRINE AND STRATEGY, OF THE AVAILABILITY OF BRAZILIAN BASES AND FACILITIES, WHICH, ALONG WITH THE BRAZILIAN NAVY'S ROLE AND THE PEACEKEEPING CAPABILITY, CONSTITUTES THE ELEMENTS OF A NATIONAL DEFENSE INTEREST. THEREFORE, IN STRICTLY LOGICAL TERMS, IT WOULD BE PREMATURE TO PREJUDGE THE OUTCOME OF THIS EXAMINATION BY MAKING THE CHANGE SUGGESTED IN REFTEL A.

THE AMBASSADOR'S BASIC PURPOSE IS TO MAKE SURE THAT, WITHIN THE USG, THERE IS A CLEAR UNDERSTANDING AND AGREEMENT ON THE FUNDAMENTAL PURPOSE OF OUR MILITARY RELATIONSHIP--THAT IS, WHETHER IT HAS AN ESSENTIALLY POLITICAL PURPOSE OR WHETHER THERE IS A GENUINE NATIONAL DEFENSE CONTENT IN THE RELATIONSHIP. THE AMBASSADOR WISHES TO NOTE THAT THIS PROCESS OF CLARIFICATION, NOT MATTER WHAT THE OUTCOME, SHOULD NOT AFFECT THE MAINTENANCE OF THE MILITARY RELATIONSHIP OR US PROGRAMS DESIGNED TO MAINTAIN AND ENHANCE IT. THE AMBASSADOR IS CONCERNED THAT WE BE VERY CLEAR IN OUR OWN MINDS WHY WE FOSTER THE MILITARY ASSOCIATION.

D) AGREE TO ASSIGNMENT OF LOW LEVEL OF CONCERN TO "POLITICAL DEVELOPMENT" INTEREST.

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5. A) AGREE WITH PROPOSED CHANGES IN ITEMS A-1 THROUGH A-4.
RE PARA 5(A)4 REFTEL, A, ENTRY FOR "REASON" COLUMN SHOULD BE "LESSENE EMPHASIS ON ANTI-COMMUNIST PROGRAMMING."

6. A) CONCUR

B) CONCUR. THE DIFFERENCE BETWEEN USIA RESOURCES LISTED IN THE BODY OF THE CASP AND THOSE OUTLINED IN TABLE 1 IS DUE TO OUR INCLUSION OF ONLY THOSE AMOUNTS AVAILABLE UNDER THE POSTS'S "GENERAL OPERATING EXPENSES" ALLOTMENT IN THE BODY OF THE CASP. IF THE TOTAL USIA RESOURCES AVAILABLE TO THE MISSION ARE TO BE SHOWN IN RELATION TO THE OBJECTIVES IN THE BODY OF THE CASP, THESE REVISED AMOUNTS ARE TO BE INSERTED:

	FY-1974	FY-1975	FY-1976
OBJECTIVE A-1	1,844	1,866	2,033

OBJECTIVE A-2	790	800	871
OBJECTIVE A-3	1054	1,066	1,161
OBJECTIVE A-4	1,317	1,333	1,452
OBJECTIVE A-5	263	266	290
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TOTALS	5,268	5,331	5,807

7. PARTS 1-3, 1-4 AND 1-5, AND PARA E AND E-1 AT TOP OF PAGE 5
OF EVALUATION REPORT SHOULD FOLLOW PARA D (D-1, 1-1, 1-2) OF PAGE
ONE OF REPORT (WORLD ORDER). PER SEQUENCE FOLLOWED IN FY 74-75
APPROVED CASP, SECTION ON U.S. ECONOMIC PROSPERITY SHOULD COME NEXT,
FOLLOWED BY SECTION ON NATIONAL DEFENSE, AND SO ON.
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